

T4a + b

BOARD AGENDA COVER MEMORANDUM

Board Meeting Date: April 29, 2003

DATE: April 16, 2003
TO: Board of County Commissioners
FROM: Bill Van Vactor, County Administrator

AGENDA ITEM, TITLE OR SUBJECT: In the matter of adopting and implementing the Public Safety Coordinating Council Task Force Final Report; and, in the matter of requesting resignations from all Public Safety Coordinating Council members, and appointing citizens and officials to the council to fill vacated positions.

I. MOTION

- 1) THAT THE PUBLIC SAFETY COORDINATING COUNCIL TASK FORCE FINAL REPORT BE ADOPTED WITH THE TRANSITION BEGINNING IMMEDIATELY, AND FULLY IMPLEMENTED BY JUNE 30, 2003
- 2) THAT THE COUNTY ADMINISTRATOR SHALL IMMEDIATELY REQUEST THE RESIGNATION OF ALL MEMBERS OF THE PUBLIC SAFETY COORDINATING COUNCIL EFFECTIVE JULY 1, 2003

II. ISSUE OR PROBLEM

State funding reductions for local criminal justice programs, driven by legislative special sessions 1-4, failure of Measure 28, and legislative action in response to the December State revenue forecast for 2002/03, resulted in reductions in service by all grant-in-aid funding recipients. It is anticipated that the 2003/05 State biennial budget will contain further reductions in grant-in-aid funding, once again necessitating reductions in criminal justice direct services. Downsizing of corrections programs and services has encouraged a discussion regarding the cost and effectiveness of the Lane County Public Safety Coordinating Council structure and support staffing. The result is a recommendation from the Council to restructure itself, and to not renew an intergovernmental contract with the Lane Council of Governments for staff services.

III. DISCUSSION

A. Background

The 1995 legislature passed Senate Bill 1145 creating local Public Safety Coordinating Councils (LPSCCs) along with a host of other structural changes in the State and local criminal justice systems. SB1145 requires that LPSCCs include, at a minimum, representation by a local police chief, the county sheriff, the district attorney, a state court judge, a public defender/defense attorney, the director of community corrections, a county commissioner, a juvenile department director, a health/mental health director, at least one lay citizen, a city councilor/mayor and city manager/other city representative, a representative of the Oregon State Police and a representative of the Oregon Youth Authority.

SB1145 states that LPSCCs shall, at a minimum

- 1) Develop and recommend to the County Board of Commissioners a plan for use of:
 - a. State resources to serve the local offender population; and
 - b. State and local resources to serve the needs of that part of the local offender population who are at least 15 years of age and less than 18 years of age, which plan must provide for coordination of community-wide services involving, treatment, education, employment resources, and intervention strategies; and
- 2) Coordinate local criminal justice policy among affected criminal justice entities; and
- 3) Develop and recommend to the County Board of Commissioners a plan for use of State resources to serve the local youth offender population; and
- 4) Coordinate local juvenile justice policy among affected juvenile justice entities; and
- 5) In consultation with the local commission on children and families, develop and recommend to the County Board of Commissioners a plan designed to prevent criminal involvement by youth. The plan must provide of coordination of community-wide services involving treatment, education, employment, and intervention strategies aimed at crime prevention.

In August, 1995 Lane County and the cities of Eugene and Springfield adopted an intergovernmental agreement to implement the requirements of SB1145. Besides agreeing upon certain principles of their relationship while fulfilling the State mandate, the parties agreed to add the following tasks to the Lane County PSCC:

- 6) Develop policy choices and recommendations to the three governing bodies for enhancing and improving the criminal justice system in Lane County, including options for effective sanctions and appropriate intervention strategies; and
- 7) Identify opportunities to more efficiently and cost-effectively manage and operate the criminal justice system without adversely affecting the individual components of the system; and
- 8) Review and comment on proposed criminal justice operating budgets of the member organizations.
- 9) Prior to placing a ballot measure before the voters that would provide finance and enhancement to the criminal justice system within either City or within County, or prior to increasing a police services or corrections budget, the unit of government proposing the ballot measure or the police or corrections services budget enhancement agrees to discuss it with the PSCC or to meet with, discuss, and hear objections and/or favorable comments from the other parties to the agreement of the PSCC, if so requested by a party to this agreement; and
- 10) Submit the yearly proposed operating budgets [of the parties to the agreement] for their portion of the criminal justice system to the PSCC for review and comment. The comments from the PSCC were to be submitted to all three Budget Committees prior to final adoption of the respective yearly operating budget by either City Council or the Board of County Commissioners.

This intergovernmental agreement remained in effect until May 1, 2001 when items (8), (9), and (10) were replaced with language agreeing to establish committees to examine opportunities for consolidating functions of the criminal justice system duplicated by the parties to the agreement.

Since its inception the Lane County PSCC fulfilled its responsibilities towards plan development to address services for adult and youth offenders; to develop strategies for crime prevention; and to submit a plan to the State for expenditure of grant-in-aid funding on a biennial basis.

The 2001/03 grant-in-aid allocation for Lane County started at \$18,592,449 with \$9,448,719 dedicated to 2002/03. After the biennial State budget was adopted the State began to experience an unrelenting unanticipated revenue shortfall that the State balanced in part with reductions in the county grant-in-aid allocation. These reductions were implemented progressively in Lane County commensurate with State decisions to reduce quarterly payments to the counties.

Lane County's 2002/03 allocation was reduced by \$92,556 in July as a result of special sessions 1-4; by \$672,869 March 1st as a result of Measure 28 failing; and \$226,297 April 1st as a result of legislative action in the current session. The final

2002/03 grant-in-aid allocation after State cuts is \$8,456,997.

The Lane Council of Governments (LCOG,) as the contractor responsible for coordinating and providing staff support to Lane County PSCC activities was appropriated \$190,219 grant-in-aid monies, which was reduced through the reduction process during the course of the year to \$142,267. LCOG was also funded for PSCC support through Local Law Enforcement Block Grants contributed by the cities and Lane County at \$135,074. Additional funding is provided to LCOG specific to its activities supporting Juvenile Crime Prevention Plan (JCP) development and Juvenile Accountability Incentive Block Grant (JAIBG) activities.

Reductions in direct service programs while maintaining a contract with LCOG to provide staffing services to PSCC for adult activities at \$277,341 and juvenile activities at an additional funding level caused Lane County affected department heads and the County Administrator to initiate a proposal that would review the current staffing model for the PSCC. Concomitant to the staffing review was a desire to review the membership and purpose of the PSCC with eight years of experience under two separate intergovernmental agreements. To this end the PSCC Task Force was convened by Gretchen Pierce as the Chair of the PSCC.

The Task Force was comprised of Sheriff Jan Clements with John Clague as staff; Health and Human Services Director Rob Rockstroh with Grant Nelson as staff; Eugene Police Chief Thad Buchanan; Springfield Police Chief Jerry Smith, Youth Services Director Lisa Smith with Linda Wagner as staff; and Gretchen Pierce as Chair of the Task Force.

The PSCC Task Force goal was to "...reevaluate the mission of the PSCC, the scope of its advisory responsibilities, and associated staffing and resource needs. The Task Force used the ORS 423.560 *Local Public Safety Coordinating Council: duties* as its guiding protocol. The overall goal is to provide an efficient and effective structure to fulfill the mandates of this legislation." The group made a recommendation to the PSCC Policy Committee on March 13th, and again on March 31st. Modifications were recommended at each meeting for inclusion for presentation to the full PSCC on April 8th.

The PSCC met on April 8th and, after lengthy debate, again modified the Task Force recommendation resulting in the final proposal attached for Board adoption.

B. Analysis

Even though State funding declines encourage the review of the PSCC structure and staffing model, debate has persisted as to the value and effectiveness of the

PSCC in its current form. Even though there is no doubt value to convening a very broad cross section of the community to discuss issues of relevance to criminal justice philosophy, policy, statistical trends, best practices and the like, the current PSCC has had a less than stellar record with regard to implementing outcome based best practices to address offender needs and recidivism in Lane County.

The impassioned debates over the Task Force proposal which substantively alters the structure of PSCC and how it will be staffed, provided a thorough discussion of the successes of the PSCC, and some of its shortcomings. The following themes emerged which warrant close consideration while adopting the PSCC Task Force recommendation.

There has been frustration experienced by some Council members over the PSCC's inability to cause meaningful change in Lane County's Criminal Justice System. The causes of this impotence is less clear with each interest group having a different opinion.

Another theme has been "mission creep" far beyond the original charge provided for in the Oregon Revised Statutes since the formation of the PSCC. Besides tacitly endorsing creep at the full Council level, committees of the Council engaged in projects that, although laudable, were not necessarily authorized by the Council nor necessarily supportive of the Council's goals for the biennium. The result was utilization of scarce resources that did not assist the Council in achieving its goals and objectives.

The cost of providing staff support to the Council and its activities have become expensive when examined by its value measured against the glide slope of declining funding for direct services. And because of the nature of councils of government, funding has been inextricably intertwined with grant funding for a variety of projects. Clean accounting of revenue and expense exclusively related to the PSCC and its activities is nigh impossible. This prevents a measure of value.

It is the conclusion of the PSCC Task Force and a clear majority of the Public Safety Coordinating Council that it is time for a meaningful restructuring. The Task Force recommendation adopted by the PSCC provides the blueprint for structural change and the vehicle for system change.

It is important at this juncture of the discussion to recall that on November 6, 2002 the Board of Commissioners adopted an order forming the Supervisory Authority Team as a vehicle for resolving issues surrounding the dual supervisory authority scheme in Lane County, and to implement a streamlined vehicle for developing the County's Community Corrections Plan, addressing operational and policy issues in the corrections arena, and recommending the County's biennial Community Corrections budget.

The formation of the Supervisory Authority Team (SAT) served as the first of several changes needing to occur in the structural framework for planning, budgeting, and implementing corrections programs in Lane County. The formation of the SAT focused resource use, program planning and implementation within the system components held accountable for outcomes: the Sheriff, Parole and Probation, and the State Courts. Even though the SAT is authorized and operates under the authority of the Board of County Commissioners, it also functions as an “adjunct” to the PSCC by making periodic reports, and submitting proposed budgets and plans for approval prior to submission to the Board of Commissioners.

The adoption of the PSCC Task Force recommendation as adopted by the PSCC will further the clarification of goals and will focus resources towards those goals and outcomes in both the adult and juvenile justice systems.

Given the nature of the recommendations contained in the adopted PSCC Task Force report, the Board and other appointing authorities would be afforded the greatest degree of flexibility by requesting resignations from *all* members of the existing PSCC, and then appointing members to positions in the reconstituted Council. To this end an order is provided and is attached.

C. Alternatives/Options

- 1) Adopt both orders implementing the Task Force recommendations for the PSCC beginning July 1. This will allow for an orderly transition with identification of staffing for the Council.
- 2) Reject both orders with no alternatives. This will maintain the PSCC in its current form and will require negotiations with LCOG for staff support costs in the next biennium.
- 3) Modify one or both of the orders. Depending upon the modifications to be made the Board may have to offer alternatives or substitutions.
- 4) Reject one or both of the orders and send them back to the PSCC for further review. This option would most likely not provide any new insights or outcomes as the issues were thoroughly fleshed out at two Task Force meetings, two PSCC Policy Committee meetings, and one meeting of the full PSCC. The discussions at all of these meetings were robust and open with a wide range of perspectives and issues laid out for examination.

D. Recommendation

Alternative 1. Adoption of both orders will allow County staff to immediately begin

work on the transition, to include developing appointment recommendations and identifying appropriate resources for staff support to the PSCC.

E. Timing

Immediately upon adoption of the orders resignations will be requested from all current PSCC members, staff will develop a list of recommended appointees, and staff support models will be developed and implemented.

IV. IMPLEMENTATION/FOLLOW-UP

- 1) Appointment of new PSCC members
- 2) Creation of staffing model
- 3) Implementation of staffing model and/or position

V. ATTACHMENTS

Orders

Public Safety Coordinating Council Task Force Final Report

Oregon Revised Statute 423.560 and 423.565

PSCC Minutes – February 3, March 13 and March 31, 2003

IN THE BOARD OF COUNTY COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO. 03 - 4 - 29 -

) **IN THE MATTER OF ADOPTING AND**
) **IMPLEMENTING THE PUBLIC**
) **SAFETY COORDINATING COUNCIL**
) **TASK FORCE FINAL REPORT**

WHEREAS, the Lane County Public Safety Coordinating Council was formed August, 1995 pursuant to Oregon Revised Statute 423.560; and

WHEREAS, the Lane County Public Safety Coordinating Council has a membership of 32 members authorized by the Board of Commissioners; and

WHEREAS, ORS 423.560 mandates a minimum membership of 14 members; and

WHEREAS, the current Lane County Public Safety Coordinating Council has had its focus, effectiveness and efficiency questioned; and

WHEREAS, funding from the State of Oregon as grant-in-aid for community corrections programs was reduced by \$991,722 during the 2002/03 fiscal year, with additional reductions expected for the 2003/05 biennium; and

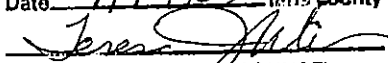
WHEREAS, the Public Safety Coordinating Council adopted a task force report recommending changes in the composition and size of the Public Safety Coordinating Council; and

WHEREAS, it is in the best interest of Lane County and it's communities to have a representative, cost effective and appropriately sized Public Safety Coordinating Council to carry out the mandates of ORS 423.560 and 423.565; it is now hereby

ORDERED, that the Public Safety Coordinating Council Task Force report be adopted with implementation to begin immediately and completed June 30, 2003.

DATED this _____ day of April, 2003.

Chair, Board of County Commissioners

APPROVED AS TO FORM
Date 4/17/03 Lane County

OFFICE OF LEGAL COUNSEL

IN THE BOARD OF COUNTY COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO. 03 - 4 - 29 -

) **IN THE MATTER OF REQUESTING**
) **RESIGNATIONS FROM ALL PUBLIC**
) **SAFETY COORDINATING COUNCIL**
) **MEMBERS, AND APPOINTING**
) **CITIZENS AND OFFICIALS TO THE**
) **COUNCIL TO FILL VACATED**
) **POSITIONS**

WHEREAS, The Board of County Commissioners have adopted the Public Safety Coordinating Council Task Force report reducing the membership from 32 to 17; and

WHEREAS, it is in the best interest of Lane County and it's communities that the Board of Commissioners are afforded the greatest degree of flexibility in appointing members to the Public Safety Coordinating Council; and

WHEREAS, having all seats vacated prior to completed implementation of the Public Safety Coordinating Council Task Force report provides the desired degree of flexibility; it is now hereby

ORDERED, that the County Administrator shall immediately request the resignation of all members of the Public Safety Coordinating Council effective July 1, 2003.

DATED this _____ day of April, 2003.

Chair, Board of County Commissioners

APPROVED AS TO FORM
Date 4/17/03 lane county
Teresa Smith
OFFICE OF LEGAL COUNSEL

PSCC TASK FORCE – Final Report

The task group's goal is to reevaluate the mission of the PSCC, the scope of its advisory responsibilities, and associated staffing and resource needs. The task force used the ORS 423.560 *Local Public Safety Coordinating Council: duties* as its guiding protocol. The overall goal is to provide an efficient and effective structure to fulfill the mandates of this legislation.

PSCC Composition and Reorganization - Reform PSCC membership to include those required in ORS.423.560 and representatives from the cities of Eugene and Springfield, and up to two additional lay citizens. The BCC will convene a PSCC with membership including:

Members:	Appointed by (based on statute):
1. Police chief selected by the Police Chiefs in the county	1. Police Chiefs in county
2. Sheriff	
3. District Attorney	
4. State Court Judge	4. & 5. Presiding Judge of the judicial district for County
5. Public defender or defense attorney	6 - 10. BCC
6. Director of Community Corrections	
7. County Commissioner	
8. Juvenile Department Director	
9. Health or Mental Health Director	
10.Up to three lay citizens	
11.City councilor or mayor from Eugene	11 & 12. Eugene & Springfield, respectively
12.City councilor or mayor from Spfld	13. Cities in the County
13.City manager or other city representative	14. Sup. Of State Police
14.Representative of the Oregon State Police (nonvoting)	15. Director Of OYA
15.OYA Representative (nonvoting)	

The restructured PSCC will include up to 17 members. This restructured committee can absorb the work of the Policy Group due to reduced size and representation overlap between the two groups. The Policy Group can disband.

- New or reappointments for the non-mandatory positions will be appointed by channels described above in the table.
- All IGA's and other contracts and / or bylaws involving PSCC will be renegotiated to reflect final recommendations of PSCC Policy Group.
- Grant applications that directly affect the work of the PSCC require approval from this committee.

Committees - Disband existing subcommittees. The PSCC will have two functional standing committees - one to address adult corrections / community safety issues and one for juvenile offenders / prevention issues.

Community Safety Committee (Adult Issues) - The function of this committee is to address mandates in the statute. Specific projects to accomplish that work should be developed by committee members. The overarching goal of this work is to a) determine levels of coordination and collaboration needed among jurisdictions to maintain and improve community safety, b) design and review program and system evaluations, c) develop plans based on best practices to meet local needs with available resources, and d) make recommendations to the full PSCC who ultimately provides final recommendations to the BCC. In addition:

- The Supervisory Authority Team will produce the Community Corrections Plan including the state resource plan to serve the local offender population for review and recommendation by PSCC (including the CCA budget and budget modifications)
- DPPA work will continue as Task Force work with specific work plan and time bound items (including the management of IDM2 grant)

Members should include:

- Members of Supervisory Authority Team (Jail Commander, Judge, Director of Community Corrections)
- Lane County Courts Representative
- Public Defender
- District Attorney (or designee)
- Lay member
- Service Provider (non-voting on budget matters)

Juvenile Committee - The function of this committee is also to address state mandates to coordinate plans to serve the needs of the juvenile offender population including prevention, treatment, education, employment resources and intervention strategies. The overarching goal of this work should be to a) design a coordinated system for juvenile offenders based on best practices, b) develop plans for state resources as described by their respective application processes, c) review program and system evaluations, and d) make recommendations to the full PSCC who ultimately provides final recommendations to the BCC.

- DYS should administer, monitor, and evaluate state juvenile grants (JCP, Diversion, Basic Services, County JAIBG and JAIBG from any other jurisdictions that wish to pool their money).

Members should include:

- County Commissioner
- Juvenile Department Director
- Health/Mental Health representative

- Law enforcement representative
- Commission on Children & Families representative
- County Prevention Coordinator
- United Way Youth on Track representative
- Superintendent of Schools
- Lane ESD representative
- Private Provider (non-voting) (Providers to select and rotate out)
- OYA representative
- City representative from Eugene and/or Springfield
- Juvenile Justice Researcher from DYS
- Representative from Domestic Violence Council
- Oregon Department of Human Services Community Human Services SDA5 Manager
- Juvenile Court Judge

Task Forces - The opportunity to address specific community safety problems and expand participation in both the adult and juvenile work will occur via time-limited task forces to be appointed by the PSCC. These groups will be developed as needed to accomplish defined tasks. Resources required to support task force proposals will be determined by the PSCC at the time task force proposals are accepted.

Task force membership can be broader than PSCC members in order to augment expertise as required by topic area.

- Recommendation - Assign a task force to address FTA (Failure to Appear) issue. Within six months time, the group should at a minimum 1) develop a measurable statement(s) of the problem including costs and 2) make prioritized recommendations for fact based solutions to this problem including costs and benefits, 3) Arrive at broad committee consensus for solutions and priorities. Recommended members would include:
 - Police Chiefs - Eugene and Springfield
 - Jail Commander
 - Director of Community Corrections
 - District Attorney (or rep from DA's office)
 - Public Defender or Designee
 - Judge
 - Sheriff
 - Lay Member (recommend Tim Laue who could chair the group)
- Resources - To be determined by the restructured PSCC

Meetings and Staffing - It is recommended that the PSCC, adult and juvenile committees meet quarterly and in the same month. Staffing for committees, e.g., arrange for times/places, prepare handouts, minutes, and other meeting logistics will be accomplished by county staff. In addition, the county juvenile department (DYS) will absorb costs associated with juvenile grant administration, monitoring, and evaluation as described on page 3. It is anticipated that a full time systems analyst will be needed to do research and evaluation in support of the Community Safety and Juvenile Committees as well as Task Force studies. Specific staff and resource support will be decided by the restructured PSCC.

Time line - It is recommended that the transition to the new structure begin immediately and be completed by June 30, 2003.

423.560 Local public safety coordinating council; duties. (1) The board or boards of county commissioners of a county shall convene a local public safety coordinating council. The council shall include, but need not be limited to:

- (a) A police chief selected by the police chiefs in the county;
- (b) The sheriff of the county or, if two or more counties have joined together to provide community corrections services, a sheriff selected by the sheriffs in the counties;
- (c) The district attorney of the county or, if two or more counties have joined together to provide community corrections services, a district attorney selected by the district attorneys of the counties;
- (d) A state court judge, and a public defender or defense attorney, both appointed by the presiding judge of the judicial district in which the county is located;
- (e) A director of community corrections, a county commissioner, a juvenile department director, a health or mental health director and at least one lay citizen, all appointed by the county commissioners;
- (f) A city councilor or mayor and a city manager or other city representative, both selected by the cities in the county;
- (g) A representative of the Oregon State Police, who is a nonvoting member of the council, selected by the Superintendent of State Police; and
- (h) A representative of the Oregon Youth Authority, who is a nonvoting member of the council, selected by the Director of the Oregon Youth Authority.

(2) The boards of county commissioners of two or more counties may jointly convene a single, regional local public safety coordinating council by means of an intergovernmental agreement. Local officials may combine the council with existing local criminal justice advisory councils established under ORS 1.851.

(3) The local public safety coordinating council shall, at a minimum:

- (a) Develop and recommend to the county board of commissioners a plan for use of:
 - (A) State resources to serve the local offender population; and
 - (B) State and local resources to serve the needs of that part of the local offender population who are at least 15 years of age and less than 18 years of age, which plan must provide for coordination of community-wide services involving prevention, treatment, education, employment resources and intervention strategies; and
- (b) Coordinate local criminal justice policy among affected criminal justice entities.

(4) Nonvoting members of a local public safety coordinating council may not be counted in determining whether a quorum exists. [1977 c.412 §12; 1995 c.423 §11; 1997 c.249 §136; 1997 c.698 §1]

423.565 Additional duties of public safety coordinating council. In addition to the duties assigned to it under ORS 423.560, the local public safety coordinating council convened by the board of commissioners shall, at a minimum:

(1) Develop and recommend to the county board of commissioners the plan for use of state resources to serve the local youth offender population;

(2) Coordinate local juvenile justice policy among affected juvenile justice entities; and

(3) In consultation with the local commission on children and families, develop and recommend to the county board of commissioners a plan designed to prevent criminal involvement by youth. The plan must provide for coordination of community-wide services involving treatment, education, employment and intervention strategies aimed at crime prevention. [1995 c.422 §75; 1995 c.423 §11a]

PUBLIC SAFETY COORDINATING COUNCIL

Under ORS 423.560, develops and recommends to the Board a plan for use of 1) state resources to serve the local offender population, & 2) state and local resources to serve the needs of that part of the local offender population who are at least 15 yrs. of age and less than 18 yrs. of age, which plan must provide for coordination of community-wide services involving prevention, treatment, education, employment resources and intervention strategies; and coordinates local criminal justice policy among affected criminal justice entities. Council develops and recommends to Board the plan for use of state resources to serve the local youth offender population; coordinates local juvenile justice policy among affected juvenile justice entities; and in consultation with the Commission on Children & Families, develops/recommends a plan designed to prevent criminal involvement by youth, which provides for coordination of community-wide services involving treatment, education, employment and intervention strategies aimed at crime prevention.

Date formed: **MEMBERSHIP: (32) Selected as follows:**

August 8, 1995	(13) selected by Board: Community Corrections Manager, Two (2) County Commissioners, Youth Services Department Director, Health or Mental Health
Term:	Director, Children and Families Department Director, Seven (7) Lay Citizens.
4 years	Of the Lay Citizens, one shall be representative of crime victims or restorative justice, and one shall be a representative of the non-metropolitan area.
Department:	(3) selected by the City of Eugene: Two (2) elected officials; Police chief.
LCOG	(3) selected by the City of Springfield: Two (2) elected officials; Police chief.
Staff:	(1) selected by the Metropolitan cities: City Manager or City representative.
Byron Vanderpool	(2) selected by the non-Metropolitan cities: City Councilor or Mayor, City Manager, or City representative.
Phone:	(2) appointed by Presiding Judge: State Court Judge, Public Defender or
682-7407	Defense Counsel.
Meetings:	(2) selected by the School Superintendents Association: One (1)
Monthly	Metropolitan Superintendent, One (1) non-Metropolitan Superintendent.
Commissioners:	(1) selected by the Lane area Police Chiefs: 1 non-Metropolitan Police Chief.
Green,	(1) Sheriff.
Morrison &	(1) District Attorney.
Liningier (Alt.)	(1) Branch Manager of Oregon Office for Services to Children and Families.
	(1) selected by the Superintendent of State Police: State Police Representative (non-voting, per statute).
	(1) selected by the Director of the Oregon Youth Authority: Oregon Youth Authority Representative (non-voting, per statute).

Mandated: ORS 423.560

NAME

TERM EXPIRATION

Thad Buchanan
Interim Police Chief
(City of Eugene)

12/31/2006

<u>NAME</u>	<u>TERM EXPIRATION</u>
Russ Burger Lieutenant (Oregon State Police)	08/31/2003
Jan Clements Sheriff (Lane County)	08/31/2003
Bob De La Vergne Superintendent (Blachly School Dist. 90)	12/31/2005
Faye Fagel Area Coordinator (Oregon Youth Authority)	08/31/2003 2nd Term
Karen Gaffney Interim Director (Lane Co. Commission on Children & Families)	(temporary for CCF)
Bobby Green, Sr. Commissioner (Lane County)	08/31/2003
Mike Grover Police Chief (City of Cottage Grove)	08/03/2003 1st Term
Jan Gund Retired Professor (Citizen Member)	08/31/2003 2nd Term
Doug Harclerod District Attorney (Lane County)	08/31/2003
Lyle Hatfield, Vice-Chair Councilor (City of Springfield)	12/31/2005
Tricia Hedin Legal Assistant, Public Defenders Service (Citizen Member)	08/31/2003 2nd Term
Denis Hijmans Insurance Agent (Citizen Member)	08/31/2003 2nd Term

NAME**TERM EXPIRATION**

Jamon Kent
Superintendent
(Springfield School Dist. 19)

08/31/2002
2nd Term

Ken Larsen
Councilor
(City of Lowell)

12/31/2005

Sid Leiken
Mayor
(City of Springfield)

12/31/2005

Kip Leonard
Judge, Juvenile Justice Center
(Circuit Courts)

08/31/2003

Ted Lewis
Mediator, Community Mediation Services
(Citizen Member)

12/31/2006

Roberta McClintock
City Manager
(City of Veneta)

12/31/2005
1st Term

Nancy Nathanson
Councilor
(City of Eugene)

12/31/2005

Grant Nelson
Manager
(Parole & Probation)

12/31/2005

Gretchen Pierce
Real Estate Developer
(Citizen Member)

08/31/2003
1st Term

John Radich
Area 5 Service Delivery Mgr.
(Dept. of Health Services)

12/31/2006

Rob Rockstroh
Director
(Lane Co. Health & Human Services)

08/31/2003

Ilisa Rooke-Ley
Public Defender
(Defense Counsel)

08/31/2003

NAME**TERM EXPIRATION**

Lisa Smith
Director
(Lane Co. Dept. of Youth Services)

12/31/2006

Jerry Smith
Police Chief
(City of Springfield)

08/31/2003

Ken Tollenaar
Public Affairs Consultant
(Citizen Member)

08/31/2003

Jim Torrey
Mayor
(City of Eugene)

02/09/2003
1st Term

Ken Viegas
Emeritus Professor
(Citizen Member)

12/31/2006

Ex Officio Members:

Jim Carlson
Acting City Manager
(City of Eugene)

(ex officio)

Mike Kelly
City Manager
(City of Springfield)

(ex officio)

Bill Morrisette
State Representative
(House District 42)

12/31/2005

Anna Morrison, Chair
Commissioner
(Lane County)

(appointed by BCC)
(Chair)

Bill VanVactor
County Administrator
(Lane County)

(ex officio)

Warren Weathers
Mayor
(City of Lowell)

(ex officio)

MINUTES

Public Safety Coordinating Council

Policy Committee

Lane Council of Governments – 4th Floor Large Conference Room
99 E. Broadway, Suite 400 – Eugene

February 3, 2003 - Noon

PRESENT: Jim Torrey, Chair; Thad Buchanan, Jan Clements, Bobby Green, Doug Harclerod, Denis Hijmans, Mike Kelly, Kip Leonard, Anna Morrison, Nancy Nathanson, Gretchen Pierce, Jerry Smith, Warren Weathers, members; Jim Carlson, Bill Van Vactor, advisory members; Jamon Kent, staff.

ABSENT: Stu Burge, Ken Larsen, Sid Leiken, Ken Tollenaar,

GUESTS: Bill Bishoff, John Clague, David Factor, Jan Gund, Tanya Heaton, Galen Howard, Carole Knapel, Julie Losco, Grant Nelson, Rob Rockstroh, Lisa Smith, Susan Sowards, Mark Stevens, Byron Vanderpool, Linda Wagner,

1. Call to Order/Introductions

Mr. Torrey called the meeting of the Public Safety Coordinating Council (PSCC) Policy Committee to order at 12:05 p.m.

Mr. Torrey invited members to join in a moment of silence in memory of Committee Chair Lyle Hatfield. He announced that a memorial service would be held in his honor on February 4.

Mr. Torrey invited those who were present to introduce themselves.

2. Member Concerns

Ms. Nathanson said she had been alarmed by the cancellation of the Lane County Citizen Emergency Network Service (CENS) by the Board of County Commissioners. She said the reverse-911 disaster and incident reporting system had been the first in the nation. She said it was reported to US House of Representative Member Peter DeFazio and that he was seeking to have Homeland Security resources made available for its funding.

Mr. Van Vactor stated that CENS had never been included in the Lane County Budget, but had been developed through a combination of grant funding and contributions from local corporations. He said when funding of it was considered by the Board of County Commissioners, the policy of not providing budget resources for projects started by grants was put forward.

Mr. Carlson said it was his understanding that the project had been started as a three-year pilot funded by public and private funds which expired in December. He said Lane County, Springfield, and Eugene had been approached to provide resources for its continuation.

Mr. Torrey reported that he had been informed by a representative of the company that developed and supplied the CENS service at a recent meeting of the US Conference of Mayors. He said the representative had expressed an interest in helping continue the project, perhaps with an infusion of financial resources.

Mr. Hijmans said he was concerned that it was being proposed to eliminate staff support for PSCC committees. Mr. Kent explained that the proposal was to reduce the number of committee meetings. He said the topic was scheduled to be discussed at length later in the agenda.

3. Approval of Minutes

Mr. Weathers moved, seconded by Ms. Pierce, to accept minutes of the January 7, 2003, Policy Committee meeting. The motion was adopted unanimously, 11:0, Mr. Buchanan and Mr. Smith being non-voting members.

4. Community Corrections Act Evaluation Report

Mr. Kent referred to Agenda Item support material entitled "Community Corrections Programs in Lane County – Evaluation Report 2001-02" and a document entitled "Community Corrections Act Programs in Lane County – Evaluation Report 2001-2002" distributed with the agenda of the meeting. He reviewed background and development of the report. He said it was presented to the Policy Committee for information only.

Ms. Pierce stated that the effort to evaluate Community Correction Act funded programs had begun two years previously with an unsatisfactory review process. She said the Community Corrections Committee (CCC) had instituted a system of quarterly reports and customized the evaluation standards for each program. She said the current report provided no "profound conclusions," but would serve as a base for future evaluations.

Ms. Pierce explained additional information for evaluation of programs was being determined and comparison to national data being made. She said it had been agreed that it was impossible to compare one funded program with another in the evaluation. She said it also had been agreed that some type of evaluation of CCA funded programs should continue.

Mr. Van Vactor asked what was the cost of maintaining the data used in the evaluation. Mr. Kent replied that the cost was included in the budget for staff in the Community Corrections Plan project in the 2003-2005 PSCC Work Plan to be considered later in the agenda. He explained that development of the evaluation also required continuation of the Data Warehouse project in the Work Plan.

Ms. Morrison said she would like to set aside time at a later meeting to discuss items in individual program evaluations included in the report, specifically as the CCA Budget for the coming biennium was being prepared.

5. 2002-2003 PSCC Work Plan

Mr. Kent referred to Agenda Item support material entitled “Resolution #030203-03: 2002-03 PSCC Work Plan” distributed with the agenda of the meeting. He explained the format and reviewed information contained in a document attached to the Resolution entitled “PSCC 02-03 Work Plan Status Report as of January 28, 2003” and a spreadsheet also attached entitled “PSCC Work Plan FY 2002-2003 – January 28, 2003.”

Ms. Morrison moved, seconded by Ms. Pierce, to adopt Resolution #030203-03, approval of recommended PSCC Work Plan for fiscal year 2002-2003.

Mr. Carlson asked what effects proposed CCA Budget Reductions would have on the Work Plan. Mr. Kent replied that the reductions would not directly affect the Work Plan, which was based on a contract for services between Lane Council of Governments (LCOG), Lane County, Eugene, and Springfield. He said the proposed reductions would affect the Intergovernmental Agreement between the jurisdictions and would need to be re-negotiated.

Ms. Morrison said she was concerned about continuing study of the Failure to Appear issue in the Work Plan. She said such a study had already been completed by the Community Corrections Committee. Mr. Kent replied that continuing the study was proposed as a high priority of the Police Services Committee.

Mr. Weathers said representatives of law enforcement agencies on the Police Services Committee did not believe the conclusion of the previously concluded study provided a full understanding of the issue. He said members suggested that different questions needed to be asked and more data that are complete needed to be included.

Ms. Pierce said she was concerned that the request for continued study of the Failure to Appear issue implied that the data used was being questioned. She said the same data would be used in any additional study, but that it would be analyzed in different ways.

Mr. Buchanan said he believed the Police Services Committee wanted to look at a different and more complete application of the available data in the study.

Ms. Morrison expressed concern that the Work Plan included completion of the Juvenile Crime Plan and Juvenile Accountability Incentive Block Grant Plan. She said both plans had already been approved by the Board of County Commissioners and submitted to the State of Oregon. PSCC staff Susan Sowards explained that the uncompleted status of the project in the Work Plan reflected the work that needed to be completed in the fiscal year on the plans for the next biennium.

Mr. Weathers said he had a number of concerns about the Work Plan, as follows:

- The Police Co-Deployment project was included when work on it had been suspended in the current year.
- The Single Public Safety Answering Point project was included even though it had already been dealt with and it had been decided to rely on influencing the State Legislature regarding repeal of the statutes involved.

- The Emergency Vehicle Operations Course project was included even though it had not been given a high priority ranking by the Police Services Committee because it was felt that development of such a track was possible through a public/private partnership.

Mr. Weathers said Work Plan savings could be created by elimination of the projects.

Mr. Hijmans asked if anything had been cut from the Work Plan. Mr. Kent replied that the proposal reflected a rearrangement of projects, but none had been eliminated.

Mr. Hijmans said he would vote against adopting the Work Plan, because he did not believe there was an effort to reduce its budget.

Mr. Clements asked if approving the Work Plan would authorize the budget. Mr. Kent replied that the budget would not be affected by the Work Plan since it was based on the contracts with LCOG. He said a shortage in resources to complete the Work Plan would trigger a re-negotiation of it.

Ms. Pierce said the proposed Work Plan was a statement what had been agreed to six month previously. She said the time to debate reduction scenarios was after it was adopted. She said not voting to approve the Work Plan was meaningless.

The motion to adopt Resolution #030203-03, approval of the 2002-2003 PSCC Work Plan, was adopted, 10:1, with Mr. Hijmans voting no.

6. Community Corrections Act Budget Reduction

Ms. Pierce referred to Agenda Item support material entitled "Resolution #030203-04 Community Corrections Act – Budget Reduction Report" distributed with the agenda of the meeting. She described development of the recommendation by the CCC to implement Lane County CCA funding reductions brought about by failure of voters to approve the temporary income tax increase included in Ballot Measure 28. She reviewed a document entitled "FY 2002/03 CCA Budget Reduction Recommendation" attached to the support material.

Mr. Kent said the Intergovernmental Agreement for Criminal Justice Services did not provide for negotiation of the contract for services with LCOG by a PSCC committee. He said the major issue involved was how the Policy Committee would carry out its work, not administration versus direct public safety services. He noted that LCOG had already accepted a \$38,000 reduction in support for its services and that additional reductions were anticipated to result from lower than anticipated State Revenue Forecasts.

Ms. Pierce said it was her understanding that any further changes in the contract providing for LCOG of PSCC work would need to come from negotiations between it and Lane County, Eugene, and Springfield.

Ms. Pierce moved to adopt Resolution #030203-04, but no member seconded the motion.

Mr. Carlson said he interpreted the proposed CCA Budget Reduction Recommendation to mean that support for LCOG work on CCA projects would be eliminated.

Ms. Pierce said the proposal also meant that required matching funds for grants would be eliminated. Mr. Kent said he agreed and that he believed doing so would put LCOG in default and require that funds received for the Sex Offender Management Technical Assistance Planning Project and the Data Warehouse projects would be required to be returned.

Ms. Pierce said she believed it would be possible to maintain the grant funding through re-negotiation of the contract for LCOG support for PSCC operations.

Ms. Morrison said re-negotiating the contract could salvage the grant support, but that reductions would have to be made in other projects. She said the proposed cuts suggested that the CCC would not be able to operate for the remainder of the fiscal year.

Ms. Nathanson said she was concerned that the proposed reductions might require grant funds to be returned and efforts to implement public safety "best practices" would be seriously impacted.

Mr. Van Vactor said it was difficult for him to understand how when State revenue was reduced it was not possible to reduce the services provided by that support.

Mr. Clements said it was wrong to assume that all planning and administration of grants would end if support for LCOG filling those functions ceased. He also said the proposed reductions would not mean the CCC would not meet, but that some other source for its support would need to be found.

Mr. Clague said the Budget Reduction recommendation initiated by the Supervisory Authority Team (SAT) had adopted as a guiding principle using CCA funding for direct services, versus administrative overhead. He noted that the PSCC budget was supported by more than CCA resources. He said he did not believe searching for public safety "best practices" was necessary, since they were already well known and being implemented locally.

Mr. Carlson said he did not believe it was an error to use CCA funds to provide matching funds for grants since the practice provided additional revenue. He said he agreed that Lane County could assume managing the development and coordination of the CCA plan since it was officially the responsibility of the Board of County Commissioners.

Ms. Pierce said if Lane County assumed management responsibilities for the CCA, it would require resources that appear to be not available.

Mr. Clague said the SAT that developed the initial recommendation regarding the CCA plan had no staff support and that the role of the PSCC would be only to formulate a recommendation about its adoption for the Board of County Commissioners.

Ms. Nathanson said she believed the SAT had encouraged valuable discussion by its proposed CCA Budget Reduction plan. She said she did not believe Lane County would be able to provide management of CCA programs since it was unable to support other concerns of common interest. In addition, she said, she appreciated management of PSCC affairs by a "neutral party" such as LCOG, rather than having it as a "subsidiary" of Lane County.

Mr. Clements said Senate Bill 1145 made counties responsible for PSCCs and management of CCA programs. He said there was no requirement for contracts for such matters and that he was unaware of practices in other counties.

Ms. Morrison said it was true that Lane County had financial difficulties, but that mandated services would always be provided. Mr. Van Vactor said that before enactment of Senate Bill 1145 management of CCA programs was entirely the responsibility of Lane County.

Ms. Pierce moved, seconded by Ms. Morrison, to adopt Resolution #030203-04, recommending that the PSCC recommend to the Board of County Commissioners that the proposed Community Corrections Act Budget reductions be approved; with the exception of those identified as "Administration – PSCC Operations and Evaluations" which would be implemented through negotiations of the Intergovernmental Agreement for Community Corrections Act funds.

Ms. Pierce suggested that any negotiated decision affecting "Operations and Evaluations" in the CCA Budget be returned to the Policy Committee for feedback before it was implemented. She said if the proposed reductions were put in place as proposed, there would be very significant negative consequences in the operation of the PSCC.

Mr. Van Vactor said the time available for implementation of CCA Budget cuts was extremely limited and that any delay could create operational difficulties for service providers.

Ms. Pierce said the significance of eliminating grant programs in place could not be overstated. She said the motion took any decision about them out of the control of the PSCC and Policy Committee. She said she believed implementing the CCA Budget reductions as proposed would end the PSCC, as it has been known.

Mr. Clements said he did not believe the proposed CCA Budget reductions would eliminate grant programs. He said that if administration costs were not reduced, reductions for other direct services provided by CCA funds would be required. He said he believed it was wrong to preserve support for the administration of the PSCC at the expense of direct services.

Mr. Clague said LCOG had already agreed to accept a \$38,000 reduction in CCA support for "Operations and Evaluations." He suggested that that reduction be implemented without waiting for negotiations of the Intergovernmental Agreement for Criminal Justice Services, as stated in the motion.

Mr. Torrey determined that there was no objection to changing the motion to incorporate the suggestion of Mr. Clague to implement immediately a \$38,000 reduction to the "PSCC Operations and Evaluations" line of the CCA Budget and the motion was amended.

Mr. Green said he would like to discuss how the PSCC would be given staff support. Mr. Torrey said an opportunity to discuss the issue would be given later.

Mr. Carlson said he believed the motion was seeking to enable operation of CCA supported programs through the remainder of the fiscal year and if there would continue to be a PSCC.

The motion to approve Resolution #030203-04, recommending that the PSCC recommend to the Board of County Commissioners that the proposed Community Corrections Act Budget reductions be approved, with stipulations, as amended, was adopted unanimously, 11:0.

Mr. Leonard left the meeting at 1:15 p.m., Mr. Factor assuming the position of his proxy.

7. Juvenile Crime Prevention Plan Fund Reductions

Mr. Green distributed copies of Agenda Item support material entitled "Resolution #030203-05 Juvenile Crime Prevention Plan – Budget Reduction Report." He described budget reductions in the plan required because of voter rejection of Ballot Measure 28 and anticipated because of December budget shortfall projections. He reviewed a Budget Balance Recommendation adopted by the Prevention and Juvenile Justice Committee included in the support material.

Mr. Green moved, seconded by Mr. Hijmans, to adopt Resolution #030203-05, recommending that the PSCC approve the Juvenile Crime Prevention Budget Balance Recommendation approved by the Prevention and Juvenile Justice Committee. The motion was adopted unanimously, 11:0.

8. 2003-2004 PSCC Work Plan

Mr. Kent referred to Agenda Item support material entitled "Resolution #030203-06 2003-04 PSCC Work Plan" distributed with the agenda of the meeting. He explained that the proposed plan had been compiled from prioritized lists of projects submitted by each standing committee. He reviewed details of four options for the plan attached to the support material. He said the plan needed Policy Committee approval and to be submitted to the PSCC for information. He said Lane County, Eugene, and Springfield would be informed of the plan to incorporate its implementation in their budgets.

Mr. Van Vactor expressed appreciation for the preparation of the Work Plan proposal. He said Lane County administrators had determined that budget recommendations would be prepared for the Board of County Commissioners that would enable them to "buy" services using a "Zero-Based Budget" planning process. He said the plan could lead to the possibility of some PSCC programs being unfunded. He said he would like to work through the proposed plan and prepare recommendations about it for the Policy Committee.

Ms. Morrison said Senate Bill 1145 included an option for counties to opt out of its various requirements and returning them to the State. She said she had learned that many counties were considering such action. Mr. Clements added that the Oregon Sheriffs' Association was considering advocating the repeal of Senate Bill 1145.

Ms. Morrison said she liked the option included in the plan that reduced the number of PSCC and committee meetings. She said it would allow more resources to be used for direct services.

Ms. Nathanson said she believed it would be interesting to learn Lane County's priorities. She said since PSCC was a cooperative body, it would be helpful if city managers/administrators

were given a similar opportunity to prepare recommendations. She said it would be important to continue the multi-jurisdictional nature of PSCC.

Mr. Hijmans recommended that an "extremely conservative" level of PSCC expenditures be adopted and that Lane County, Eugene, and Springfield submit lists of what should be included in its Work Plan.

Mr. Clements said he agreed that stakeholders should be involved in the development of a PSCC Work Plan, not just Lane County. He said many of the proposed work projects of the Police Services Committee could be eliminated and have not yet been fully discussed.

Mr. Carlson said he was concerned that if Lane County made an "internal decision" about the implementation of Senate Bill 1145, all multi-jurisdictional coordination of public safety would be endangered. He said the cities were providing the bulk of the funding used for PSCC programs. He said there needed to be a core amount of funding available to maintain PSCC functions. He suggested that cutting individual programs could eliminate all support staff.

Mr. Torrey said there appeared to be agreement to continue discussion of the 2003-04 PSCC Work Plan at the next meeting.

9. PSCC/Policy Committee Meeting Topics for 2003

Mr. Kent referred to a document entitled "PSCC Policy Committee/PSCC Meeting Topics for the Year January 1, 2003 – December 31, 2003" distributed with the agenda of the meeting. He noted that the schedules did not include monthly PSCC meetings.

10. Juvenile Accountability Incentive Block Grant (JAIBG)/Juvenile Crime Prevention (JPC) Plan Quarterly Reports

Mr. Kent referred to JAIBG and JPC Quarterly Reports distributed with the agenda of the meeting. He said they were provided for review only and that no action was required.

11. World Wide Web Site

Mr. Kent reported that preparation of a Lane County PSCC World Wide Web (www) site was nearly complete. He said it was in a test phase, that feedback would be appreciated, and that a demonstration would be provided after the conclusion of the meeting.

Ms. Pierce said she was concerned that PSCC would gain a new public presence at the same time as it was about to disappear.

The meeting adjourned at 1:35 p.m.

(Recorded by Dan Lindstrom)

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Last Saved: February 26, 2003

STAFF TO DO LIST

1. I continue to be confused about the status of Warren Weathers. He is not on the PSCC, but is sometimes listed as an *ex officio* member. I don't know on whose authority and in what capacity he attends and participates in Policy Committee meetings. (He even makes motions.) Can you straighten me out?
2. ***"Resolution # . . ."***
Assigning numbers to group actions is a good idea. To call them "resolutions" and to have the minutes record that resolutions are adopted doesn't make sense, however, without there being a resolution (by definition: any declaration by a meeting). They can be as simple as suggested wording for a motion to accept a document to a pages-long formal "Whereas . . . therefore . . ." I don't think it is so important that you to make up resolutions for this meeting, but if something important is planned for the PSCC meeting next week, maybe it would be good to have them.
3. ***"Mr. Weathers said he had a number of concerns about the Work Plan . . ."***
As I recall, questions he raised accurately reflect how the Police Services Committee prioritized its activities. Maybe you should check it with Doug Smith for the amount of effort that should be put into Co-Deployment, PSAP, and EVOC.
4. ***" . . . shortage in resources to complete the Work Plan would trigger a re-negotiation of (the Intergovernmental Agreement for Criminal Justice Services)."***
Just in case you forget, you'll have to get the ball rolling on "re-negotiating," whatever that means.
5. ***"Ms. Pierce moved . . . to adopt Resolution #030203-04 . . . that the proposed Community Corrections Act Budget reductions be approved; with the exception . . ."***
The motion I wrote doesn't correspond exactly with what you were anticipating in the Issue Brief for the PSCC Meeting. You might check this out and re-write the motion, or get yourself ready for some questions about it at the meeting.

Which brings up another concern about Resolutions. You can't have the same numbering system for Policy Committee and PSCC actions. They might decide different things. Adding some letters to the designations of either, or both, would solve the problem.
6. ***"Mr. Van Vactor . . . said Lane County administrators had determined that budget recommendations would be prepared for the Board of County Commissioners that would enable them to "buy" services . . . could lead to the possibility of some PSCC programs being unfunded. He said he would like to work through the proposed plan and prepare recommendations about it for the Policy Committee."***
How can you prepare for the City/County battles that will come from this kind of action?
7. Will you be responsible for officially informing contractors about the cuts in their CCA funds when they are approved by the BCC?
8. ***. . . Resolution #030203-05, recommending that the PSCC approve the Juvenile Crime Prevention Budget Balance Recommendation . . ."***

Is it true that it doesn't have to also be approved by the BCC?

9. *Ms. Morrison said she would like to set aside time at a later meeting to discuss items in individual program evaluations included in the report, specifically as the CCA Budget for the coming biennium was being prepared.*

(Recorded by Dan Lindstrom)

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Last Saved: February 26, 2003

MINUTES

Public Safety Coordinating Council
Policy Committee
Juvenile Justice Center – Carmichael Room
2727 Centennial Blvd., Eugene

March 13, 2003 - Noon

PRESENT: Jim Torrey, *Chair*; Thad Buchanan, Jan Clements, Doug Harclerod, Denis Hijmans, Mike Kelly, Kip Leonard, Anna Morrison, Nancy Nathanson, Gretchen Pierce, Jerry Smith, Ken Tollenaar, John Woodrow, members; Warren Weathers, *ex-officio* member; Jim Carlson, Bill Van Vactor, advisory members; Jamon Kent, staff.

ABSENT: Bobby Green, Ken Larsen, Stu Burge

GUESTS: Diana Avery, John Clague, Dave Factor, Dave Garnett, Jan Gund, Deborah Heeszal, Sue LaMarche, Grant Nelson, Linda Phelps, Rob Rockstroh, Lisa Smith, Susan Sowards, Mark Stevens, Byron Vanderpool, Linda Wagner,

1. Call to Order/Introductions

Mr. Torrey called the meeting of the Public Safety Coordinating Council (PSCC) Policy Committee to order at 3:05 p.m. He invited those who were present to introduce themselves.

2. Approval of Minutes

Mr. Torrey determined there was consensus to accept the minutes of the February 3, 2003, meeting of the Policy Committee.

3. Confirmation of Chair and Vice Chair

Mr. Leonard moved, seconded by Ms. Morrison, to confirm the appointment of Gretchen Pierce as the 2003 Chairperson of the PSCC. The motion was adopted unanimously, 11:0, Mr. Buchanan and Ms. Nathanson having not yet joined the meeting.

Mr. Torrey appointed himself, Ms. Pierce, and Mr. Woodrow as an *ad hoc* Nominating Committee to recommend a member to serve as 2003 Vice Chairperson of the PSCC.

4. Final Report on Review of PSCC

Mr. Kent referred to a document entitled "Final Report and Recommendations Regarding the Future of the Lane County Public Safety Coordinating Council" distributed with the agenda at the beginning of the meeting. He stated that he had accepted a contract to prepare the report and

recommendations by March 31 from Lane Council of Governments (LCOG). He summarized sections of the document entitled "History of Intergovernmental Coordination in Lane County," "PSCC Management and Staff Support," and "PSCC Accomplishments 1995-2003."

Mr. Kent reviewed recommendations for the future of the PSCC included in the document, as follows:

1. Local jurisdictions continue partnership agreements, within the PSCC, to ensure that available resources are invested in cost-effective programs.
2. The PSCC continue to be the forum for the coordination of local criminal justice policy among affected criminal justice entities.
3. The PSCC reduce its membership to the statutory requirements, in addition to the members listed on the current Policy Committee, and either disband the current PSCC, or use it as a PSCC Advisory Committee that meets quarterly.
4. The PSCC continue to include representatives from the Cities of Eugene and Springfield.
5. The work of the PSCC be managed closely by the staff and chair to assure that all work remains focused on assigned projects.
6. The PSCC have at least two, but no more than three, standing committees, including an adult corrections/police services committee, a juvenile justice/prevention committee, and, if approved, a PSCC Advisory Committee.
7. PSCC staff be selected from an organization that is not directly affiliated only with Lane County, Eugene, or Springfield governments.
8. Funding for 1.7 full-time equivalency (FTE) staff be provided to coordinate the continuation of the work of the PSCC.
9. A means should be provided for jurisdictions to formally meet, with staff support, if the current PSCC configuration changes.

Ms. Morrison requested that the report of the Task Force be received before discussion of the report of Mr. Kent began.

Mr. Torrey determined there was no objection to the request and member questions and reactions to the report were delayed.

5. Report from CCA Task Force

Ms. Pierce distributed material that included copies of a document entitled "PSCC Task Force - Recommendations" and Oregon Revised Statutes sections 423.560 and 423.565. She explained that the Task Force had been appointed to reevaluate the mission of the PSCC, the scope of its advisory responsibilities, and associated staffing and resource needs. She said it had taken the statute sections as a guiding protocol and sought to recommend an efficient and effective structure to fulfill their mandates.

Ms. Pierce said the Task Force had agreed to recommend that any re-configuration of the PSCC take place by May 1. She pointed out that changes would need to be approved by the PSCC and Lane Board of County Commissioners. She said changes would likely also require alteration of existing contracts and Intergovernmental Agreements.

Ms. Pierce said the Task Force had agreed to recommend that only grants specifically requiring PSCC implementation and approval be written in its name and that all others should be written by sponsoring agencies.

Ms. Pierce reviewed recommendations of the Task Force, as follows:

1. Reorganize PSCC composition to reflect membership as required in statutes, including:

- a. Police Chief selected by the Police Chiefs of the county
- b. Sheriff
- c. District Attorney
- d. State Court Judge appointed by Presiding Judge of Lane County judicial district
- e. Public Defender or defense attorney
- f. Director of Community Corrections
- g. County Commissioner
- h. Juvenile Department Director
- i. Health or Mental Health Director
- j. Lay Citizen
- k. City Councilor or Mayor
- l. City Manager or other city representative
- m. Representative of the Oregon State Police (nonvoting)
- n. Oregon Youth Authority Representative (nonvoting)

2. Disband existing subcommittees. Form two functional standing committees, including:

- a. Community Safety Committee/Corrections (Adult Issues)

Addresses mandates in statute, develops specific projects for them.

Goals: (a) determine levels of collaboration needed among jurisdictions to maintain and improve community safety, (b) design and review program and system evaluations, (c) develop plans based on best practices to meet local needs and available resources, and (d) make recommendations to the PSCC which makes final recommendations to the Board of County Commissioners.

The Supervisory Authority Team will produce the Community Corrections Plan, including the state resource plan to serve the local offender population for review by the PSCC.

The Decision Point and Population Analysis (DPPA) Subcommittee will continue as a Task Force to work with a specific work plan and time-bound items.

*Members: Supervisory Authority Team (Jail Commander, Judge, Director of Community Corrections)
Lane County Courts Representative
Public Defender (or designee)
District Attorney (or designee)
Lay member
Service Provider (non-voting on budget matters)*

b. Juvenile Committee

Addresses state mandates to coordinate plans to serve the needs of juvenile offender population – including prevention, treatment, education, employment resources, and intervention strategies.

Goal: (a) design a coordinated system for juvenile offenders based on best practices, (b) develop plans for state resources as described by their respective application processes, (c) review program and system evaluation, and (d) make recommendations to the PSCC which makes final recommendations to the Board of County Commissioners.

Department of Youth Services will administer, monitor, and provide evaluation for state juvenile grants (Juvenile Corrections Plan, Juvenile Accountability Block Grant, Diversion, Basic Services).

*Members: County Commissioner
Department of Youth Services Director
Health/Mental Health representative
Law Enforcement representative
Commission on Children and Families representative
County Prevention Coordinator
United Way Youth on Track representative
Superintendent of Schools
Lane Education Services District representative
Private Provider (non-voting) (Selected by providers and rotated)
Oregon Youth Authority representative
City representative from Eugene and/or Springfield
Juvenile Justice Researcher from Department of Youth Services
Representative from Domestic Violence Council*

c. Task Forces

Time-limited task forces may be appointed to address specific community safety problems and expand participation in both adult and juvenile work.

Task force membership can be broader than PSCC membership to augment expertise as required.

Recommendation: Assign a task force to address Failure to Appear (FTA) issue. Within six months, the group should (1) develop a measurable statement of the problem, including costs; (2) make prioritized recommendations for fact-based solutions, including costs and benefits; and (3) reach broad consensus for solutions and priorities.

*Members: Police Chiefs of Eugene and Springfield
Jail Commander
Director of Corrections*

District Attorney (or representative)
Judge
Sheriff
Lay Member (Tim Laue recommended to chair group)

3. It is recommended that the PSCC, adult and juvenile committees meet quarterly and in the same month.
4. Staffing recommendations:
 - \$15,000 of county resources used for approximately one-fourth FTE staff to support committees – arrange for meeting times, places, handouts, minutes, and other logistics.
 - The Department of Youth Services will absorb costs associated with juvenile grant administration, monitoring, and evaluation.
 - \$100,000 of Community Corrections Act funds used for a systems analyst to provide research and evaluation to adult committee and support task groups – provide data, best practices information, system analysis, etc.

5. Discussion

Mr. Harclerod requested that the differences between the recommendations of the two reports be identified. He said he recognized the variation between the 1.25 and 1.7 FTE staff recommendations, but did not believe there were many others. He said he was ready to move forward with adopting the recommendations.

Mr. Kent stated that he had not participated in the deliberations of the Task Force and that his recommendations were not available to its members until they were distributed to Policy Committee members. He said there appeared to be remarkable similarity between the two reports, but that he could initially identify differences, as follows:

- The Task Force did not recommend that an Intergovernmental Agreement be continued. The Task Force recommendation is a statutory required committee while my recommendation is to continue a partnership.
- The Task Force recommended only limited participation by the cities, opening the likelihood that their contributions of Local Law Enforcement Block Grant funds to support PSCC staffing could be directed elsewhere in budget planning processes.
- The recommendations regarding membership were similar, with the exception that the Task Force did not provide for any advisory committee structure.

Ms. Pierce moved, seconded by Ms. Morrison to accept the reports of Mr. Kent and of the Task Force and to recommend implementation of the recommendations of the Task Force report.

Mr. Kent said it was his understanding that changing membership designations required the approval of the PSCC and the Board of County Commissioners. He said he was unsure if the issue of changing membership was addressed in the Intergovernmental Agreement for Public Safety.

Mr. Hijmans said he was concerned that the recommendations of the Task Force did not provide for adequate citizen participation. He said he believed that such participation had proven valuable in the past.

Mr. Hijmans asked why valuable contributions that could be made by school district board members were overlooked in membership recommendations. Ms. Pierce replied that she believed the Task Force addressed the issue by suggesting that a school district superintendent be on the Juvenile Committee. Mr. Hijmans replied that he believed that, as elected officials, board members had different perspectives than superintendents. Ms. Pierce said Task Force members would likely take the position that school board members would not have relevant public safety experience.

Ms. Nathanson said she had difficulty reacting to the reports without adequate time to study their recommendations in advance. She said she agreed with the need to scale back PSCC operations. She said she preferred the recommendations of the report of Mr. Kent because the recommendations of the Task Force appeared to relegate the PSCC to a subdivision of Lane County government. She suggested that doing so could reduce the interest and commitment of Eugene and Springfield officials in the purpose and work of the PSCC. She said she was considering voting against the motion to emphasize her concern. She commended the members of the Task Force for their helpful work in preparing the recommendations.

Mr. Leonard said the Lane County PSCC was leader in the public safety arena. He reviewed its origins and the development of the Policy Committee. He said the only way the PSCC could accomplish its purpose was if all interests were represented in its deliberations. He suggested that the PSCC made many public safety accomplishments possible over the eight years of its existence.

Mr. Leonard left the room at 4:00, transferring his voting proxy to Mr. Factor for the remainder of the meeting.

Ms. Morrison said she shared the concern of Ms. Nathanson about the late arrival of the recommendations not allowing time for them to be studied. She said she believed the recommendation to include a representative of the Lane Education Services District on the PSCC was good and suggested it could be stipulated that the representative be a member of its Board of Directors.

Ms. Morrison said she shared the concern of Mr. Hijmans regarding the recommended cutback of participation by laypersons in the PSCC.

Mr. Weathers said he believed changes needed to be made to the PSCC membership recommendations. He said he believed it was important for cities inside and outside the metropolitan area to participate. He suggested that at least one member position be designated for a rural representative. He said he supported combining the efforts of the current Police Services Committee and Community Corrections Committee because they were working on similar issues.

Mr. Van Vactor said he agreed that citizen members had added much to the deliberations of the PSCC over the years, but that he did not believe it would be possible to continue involving such a large group with the revenue reductions from the State and Lane County. He said participation by representatives of Eugene and Springfield was necessary and that Local Law Enforcement Block Grant (LLEBG) contributions from the cities were necessary to support PSCC staff.

In response to a question from Mr. Tollenaar, it was determined that PSCC operations were currently managed by approximately two FTE staff. Mr. Kent stated that the expense of current staff support was approximately \$50,000 more than was proposed by the recommendations of the Task Force.

Mr. Carlson said he believed Eugene City Councilors would be willing to continue to allocate its Local Law Enforcement Block Grant (LLEBG) funds to support PSCC staffing, but that it would be difficult to convince them of the necessity of allocating it for Lane County staff.

Ms. Pierce pointed out that it was the recommendation of the Task Force that the expense of preparing the Community Corrections Act allocation would be assumed by Lane County through the Supervisory Authority Team (SAT).

Mr. Harclerod said he believed smaller was better, as proposed by the recommendations of the Task Force. He said he did not support allocating any more for PSCC staff support than was necessary to meet statutory requirements.

Mr. Torrey said he agreed that Eugene support would be determined by what changes were made to the operation and makeup of the PSCC. He said the PSCC support staff was in the currently proposed budget of the City.

Mr. Torrey suggested that PSCC membership for a representative of the Oregon Youth Authority (OYA) be changed to a layperson. He said non-professional, non-elected participation was essential to maintaining community support for PSCC work.

Mr. Torrey suggested a representative of small cities, business, and someone else be added to the proposed PSCC membership. He said broader participation would bring more support from Eugene and Springfield.

Ms. Nathanson said she believed fulfilling statutory requirements could be met by a PSCC with a small number of members, but that a wider representation was necessary on other important issues – such as, developing tax measure proposals and making fundamental changes to the criminal justice system. She said it would be important for all interests to participate if substantive changes were to be made.

In answer to a series of questions from Ms. Morrison, it was determined that the Police Chiefs and Sheriff consulted with each other on a regular basis.

Mr. Smith said he believed the PSCC had little influence on police services and that most of the resources it managed were used for prevention and treatment programs. He said he favored allocating funds to service delivery, rather than administration. He also said he believed the greatest impediment to success in the criminal justice system was the inefficiency and inadequacy of the Lane County Jail.

Mr. Clements said he believed the cost of operating the PSCC had been only partially calculated. He suggested that the expense of having staff from other agencies participate was substantial. He said no cost-benefit study of what the PSCC had accomplished had been undertaken.

Mr. Clements suggested that all jurisdictions would participate in PSCC activities as proposed through stakeholder representatives. He said it would be important for all jurisdictions to participate in decisions to be made about reducing jail capacity.

Mr. Clements suggested that citizen participation would be most helpful on the proposed PSCC Task Forces, not committees or the PSCC.

Mr. Clements said it was important to keep in mind that Lane County represented citizens both within cities and in rural areas. He also said that he agreed that lay involvement was needed to field a successful tax support measure, but that the PSCC had not been able to bring about success to date.

Mr. Clements said a suggestion that PSCC deliberations were affected by attempts at “turf protection” was not accurate. He said many multi-lateral public safety agreements had been developed without the participation of the PSCC.

Mr. Clements said he supported the motion to adopt the recommendations of the Task Force.

Mr. Buchanan said he believed the recommendations of the Task Force for streamlining the work of the PSCC left significant latitude for broad involvement. He said he did not believe the involvement and relationship of the Police Chiefs and Sheriff were affected by the PSCC. He said the statutory PSCC requirements dealt mostly with adult and juvenile offenders, which were the responsibility of Lane County. He said he did not believe much would be lost by “trimming down” the work of the PSCC.

Mr. Carlson said he believed the PSCC had become too large to be effective and needed to be streamlined. He suggested that budget cuts were resulting in its “retrenchment” to the mandates of Senate Bill 1145 and that he believed the motion was appropriate, even though it appeared to make the PSCC into a meeting of Lane County Department Heads and a few representatives from participating groups.

Mr. Kelly said he supported partnership and collaboration, especially in public safety affairs, and that it needed to be continued in some fashion. He suggested that the PSCC machinery had gotten too large to accomplish its mission and that the issue he believed needed to be considered was whether the proposed revisions would allow PSCC to continue to be respected and influential. He said he did not believe Lane County could “pull off” the task of the coordinating public safety work alone.

Mr. Hijmans said that if a function of the PSCC was to improve the efficiency of the jail and local police services, the proposed motion was a good one. He said he believed its purpose was much broader and that it needed a comprehensive support base.

Mr. Tollenaar said he had begun attending PSCC meetings as an interested citizen – before he became a member of the Eugene City Council and was appointed its representative in 1997. He said he was fascinated by the ideology of the PSCC, but that his hopes had faltered when proposals for improving police support services failed to gain acceptance. He said he realized that innovation

in public safety work would not likely come from a large or small PSCC but from outside groups like the Eugene City Club, other citizen organizations that are concerned, and from development of best practices throughout the nation.

Mr. Tollenaar said he would vote for the motion, admitting that the PSCC had not achieved goals for which he had hoped, but ready to say that it was an “interesting experiment.”

Mr. Torrey said he was ready to accept the recommendations of the report of the Task Force, even though he supported expanding the membership proposal. He said he believed the proposal could result in the Eugene City Council believing the PSCC was not supportive of its concerns.

Mr. Harclerod proposed that the recommendation for “A Lay Citizen” be a member of the PSCC be changed to “Up to Three Lay Citizens.”

Mr. Torrey determined that the proposal of Mr. Harclerod was acceptable to the persons who made and seconded the motion and the recommendation was amended.

Mr. Torrey said he believed it was important for small cities in the county to be represented in the PSCC. Ms. Morrison replied that she had not seen significant small city representative participation in the past. Mr. Torrey requested that staff investigate whether there was interest in pursuing the possibility of adding a representative of small cities to the PSCC membership.

Ms. Nathanson said she appreciated the perspective provided by Mr. Tollenaar and that it reflected why she would vote no on the motion. She said she agreed that PSCC activities used up too much professional time and that much happened outside its purview, but that she believed the recommendations would not allow it to be what “it could have been.” She said it was good to stick to statutory requirements, but that she wanted the PSCC to be more. She suggested that the recommendations took the “coordinating” out of PSCC.

Mr. Woodrow said he believed it would be possible to “strip down” the PSCC and have it continue to be effective. He said he believed it was important for Eugene, Springfield, and rural cities to be represented in its membership. He said he supported the motion.

Mr. Hijmans said he believed most of public safety problems and solutions were found in Eugene and Springfield.

Mr. Hijmans requested that that the recommendation for “A City Councilor or Mayor” be a member of the PSCC be changed to “A City Councilor or Mayor from the Cities of Eugene and Springfield.”

Mr. Torrey determined that Mr. Clements opposed and Mr. Factor did not express an opinion about the request and the recommendation was amended.

Mr. Factor said he believed an enormous potential of the PSCC was being squandered in adopting the recommendations of the Task Force. He said analyses of the PSCC problems that suggested the reasons for them lay in staff support or an overly large membership were wrong, but more likely resulted from a lack of strong leadership.

Mr. Factor said he believed the proposed recommendations understated the need for staff support. He said leaving the aegis of LCOG would also be a mistake because there would then be no “champion” for public safety and it would be going back to “the way it used to be.”

Mr. Clements said he did not believe criticism was being made of PSCC staff, but of the PSCC structure. He said staff of participating agencies could have done the work carried out by LCOG staff and a lower cost and less effort. He said the Area Information Records System (AIRS) Conversion Project and the Oregon Juvenile Justice Information System were about to provide even more tools for agency staff to undertake such investigations.

Mr. Hijmans said he did not believe there was anything in the recommendations of the Task Force that required terminating the current contract for staff services with LCOG. He said he supported the motion with an assumption that it would be possible to continue the contract in some form.

Ms. Pierce said the observation of Mr. Hijmans was correct. She said the Task Force had intentionally constructed the recommendations to allow the reformed PSCC to choose whatever source was best able to provide staff services.

Ms. Pierce moved, seconded by Mr. Woodrow, to amend the proposed recommendations to include that a City Manager or County Administrator was included as a member of the PSCC. The motion to amend was adopted unanimously.

The motion to accept the reports of Mr. Kent and of the Task Force and to recommend implementation of the recommendations of the Task Force report was adopted, 11:2, with Ms. Nathanson and Mr. Factor for Mr. Leonard voting no.

Mr. Kent announced that the date and time of the next PSCC would be based on the results of an email poll of members regarding availability.

6. Budget Reductions

Mr. Kent referred to a document entitled "CCA and JCP Budget Reduction Overview" distributed at the beginning of the meeting.

Mr. Kent noted that the document reported that the latest Juvenile Crime Plan budget reductions had been adopted by the board of County Commissioners on March 11 and that the Oregon Criminal Justice Commission had developed a creative solution to use surplus federal funds to avoid additional cuts slated to be imposed on April 1.

Mr. Clague noted that the document contained the proposal of the Supervisory Authority Team to reduce the Lane County Community Corrections Act 2002-03 Budget by \$92,556. He described the proposal as "some across-the-board cuts," "some partial across-the-board cuts," and "backing into the needed balance." He pointed out that Community Supervision and Jail reductions were proposed to be proportionally smaller than others.

Mr. Harclerod moved, seconded by Mr. Hijmans, to recommend that the Community Corrections Act Budget Plan proposed by the Supervisory Authority Team be accepted by the PSCC and recommended for approval by the Board of County Commissioners. The motion was adopted unanimously, 13:0.

The meeting adjourned at 5:15 p.m.

(Recorded by Dan Lindstrom)

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Last Saved: March 17, 2003

MINUTES

Public Safety Coordinating Council
Policy Committee
Lane Council of Governments – 4th Floor Large Conference Room
99 E. Broadway, Suite 400 – Eugene

March 31, 2003 – 4:00 P.M.

PRESENT: Jim Torrey, Chair; Thad Buchanan, Jan Clements, Bobby Green, Denis Hijmans, Kip Leonard, Anna Morrison, Nancy Nathanson, Gretchen Pierce, Jerry Smith, Ken Tollenaar, John Woodrow, members; Jim Carlson, Bill Van Vactor, advisory members; Jamon Kent, staff.

ABSENT: Doug Harclerod, Mike Kelly, Ken Larsen, Sid Leiken, Warren Weathers.

GUESTS: John Clague, David Factor, David Garnick, Jackie Mikalonis, Grant Nelson, Lisa Smith, Susan Sowards, Linda Wagner.

1. Call to Order/Introductions

Mr. Torrey called the meeting of the Public Safety Coordinating Council (PSCC) Policy Committee to order at 4:05 p.m.

2. Comments from the Audience

None

3. Task Force Recommendations

Mr. Torrey stated that a number of requests had been received to reconsider and amend the motion to recommend to the PSCC that it adopt the amended recommendations of the Task Force on Restructuring of the PSCC adopted at the March 13, 2003, meeting of the Policy Committee.

Mr. Torrey referred to a document entitled "PSCC Task Force – Recommendations" distributed at the beginning of the meeting. He noted that it contained amendments to the PSCC membership proposed by the Task Force, as adopted at the March 13 meeting, as follows:

- **Up to three lay citizens** (*Changed from "Lay Citizen"*)
- **City Councilor or Mayor from Eugene** (*Changed from "City Councilor or Mayor"*)
- **City Councilor or Mayor from Springfield** (*Changed from "City Councilor or Mayor"*)

Mr. Kent referred to a document entitled "Amendments – Information" distributed at the beginning of the meeting. He noted that it contained issues reported to him as concerns members wished to further address, as follows:

- **Timing of Transition** – May 1 may be too soon to expect completion of necessary changes to Intergovernmental Agreements and agreements with State agencies and service providers required by restructuring of the PSCC.
- **Membership** – The recommendation for the number of PSCC members to be what is required in Oregon Statutes is exceeded.
- **Administration** – The recommendation designating the Department of Youth Services as responsible for administering state juvenile grants, does not deal with the development of plans to serve the needs of juvenile offenders required by the State.
- **Pooled Funds** – The recommendation does not address the use of Local Law Enforcement Block Grant (LLEBG) and Juvenile Accountability Incentive Block Grant (JAIBG) resources currently used to support PSCC administration.

Ms. Morrison moved, seconded by Ms. Pierce, to recommend to the PSCC that it approve the recommendations of the Task Force on Restructuring of the PSCC, as adopted at the March 13, 2003, meeting of the Policy Committee.

Ms. Pierce stated that the task force had considered speedy completion of PSCC restructuring to be important. She said, upon further consideration, she believed it was unreasonable to be able to make all the necessary changes by May 1.

Ms. Pierce moved, seconded by Ms. Morrison, to amend the adopted recommendations of the Task Force to set July 1, 2003, as the date for completion of PSCC restructuring. The motion to amend was adopted, 10:0:1, with Mr. Leonard abstaining from voting and Mr. Woodrow having not yet joined the meeting.

Ms. Pierce stated that the task force had not given much consideration on staffing a restructured PSCC, or the resources to pay for it. She said, upon further consideration, she believed it was inappropriate for the recommendations to identify specific resources for staffing.

Ms. Pierce moved, seconded by Ms. Morrison, to amend the adopted recommendations of the Task Force to eliminate references to any sources of funding for PSCC staff and to give responsibility for determining such resources to the reconstituted PSCC to be completed by July 1, 2003.

Mr. Torrey determined that it was the intentions of the movers of motion to have LCOG continue to provide PSCC staffing until June 30, 2003.

The motion was adopted, 10:0:1, with Mr. Leonard abstaining from voting.

Mr. Kent said it was clear that the motion postponed consideration of whether to use LLEBG and JAIBG resources for support of PSCC staffing. He noted that an application for JAIBG funds needed to be submitted by April 25 and that the Prevention and Juvenile Justice Committee (PJJC) was recommending that a "place holder" budget for them be adopted and submitted with its application.

Mr. Carlson said he agreed with the understanding of Mr. Kent regarding the use of LLEBG and JAIBG funds. He said he believed the Eugene City Council would be supportive of continuing to use JAIBG funds to support PSCC staffing, but that the use LLEBG funds would need to be discussed more fully later.

Ms. Morrison referred to a document entitled "Background Information on JAIBG and LLEBG" distributed at the beginning of the meeting. She asked if smaller cities would receive the indicated "increased allocations" only if they pooled their resources with the others. Ms. Sowards replied that recent changes made larger allocations be available to jurisdictions using them for "unmet needs" identified in the Lane County Juvenile Crime Prevention Plan, whether they pooled their allocation or not.

The motion to recommend to the PSCC that it approve the recommendations of the Task Force on Restructuring of the PSCC, as amended was adopted, 9:2, with Mr. Leonard and Ms. Nathanson voting no.

Mr. Woodrow joined the meeting at 4:20 p.m.

4. Juvenile Accountability Incentive Block Grant

Mr. Kent referred to an Issue Brief regarding the JAIBG distributed at the beginning of the meeting. He noted that the total allocation to Lane County jurisdictions was \$34,030 less than in the previous year.

Mr. Kent noted that the Issue Brief identified complications related to submission of the 2003-04 application – late arrival of the Application Kit, impacts of State budget reductions on supported programs not understood, the 2003-05 Juvenile Crime Plan and its list of "unmet needs" has not been completed, and only two of eleven jurisdictions have submitted letters of intention to pool JAIBG resources.

Ms. Sowards explained that the complications related to the JAIBG application had led the PJJC to recommend that a "placeholder" budget be submitted and that it be revisited for revisions in May. She said revisions were easily made with notification to the State of Oregon by the designated lead agent. She reviewed the recommended budget, as follows:

Peer Courts in Mapleton/Florence, Bethel, West Eugene, Oakridge, Springfield, and Fern Ridge	\$61,327
Court School	\$19,783
Mentoring for High Risk Youth	\$39,566
Early Intervention for First-Time High Risk Offenders	\$28,123
Restorative Justice Program	\$21,121
Administration/Monitoring/Evaluation	<u>\$15,389</u>
Total	\$185,309

Mr. Green pointed out that the PJJC recommendation was largely based on the limited time available for approval and submission of the JAIBG application. He said it was also recognized that program support from other sources would be more clearly understood in May and that not submitting the application would prevent receiving any JAIBG funds.

Mr. Carlson moved, seconded by Ms. Pierce, (1) to accept the recommendations of the Prevention and Juvenile Justice Committee, (2) to encourage all jurisdictions to pool their resource allocations, and (3) to recommend that the PSCC approve submitting a 2003-04 Juvenile Accountability Block Grant application with the proposed "place holder" budget, anticipating that recommendations for re-allocation of the funds would be received from the Committee in May.

Ms. Nathanson asked questions regarding the application, pooling of jurisdiction resources, and the requirements for JAIBG matching funds.

The motion was adopted unanimously, 12:0.

The meeting adjourned at 4:35 p.m

(Recorded by Dan Lindstrom)

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